# [First Reprint] SENATE, No. 3945

# STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED JUNE 13, 2019

Sponsored by: Senator SANDRA B. CUNNINGHAM District 31 (Hudson) Senator NIA H. GILL District 34 (Essex and Passaic) Senator SHIRLEY K. TURNER District 15 (Hunterdon and Mercer) Assemblywoman ANGELA V. MCKNIGHT District 31 (Hudson) Assemblywoman VERLINA REYNOLDS-JACKSON District 15 (Hunterdon and Mercer) Assemblywoman SHANIQUE SPEIGHT District 29 (Essex) Assemblywoman BRITNEE N. TIMBERLAKE District 34 (Essex and Passaic)

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Senators Singleton, Rice, Ruiz, Cruz-Perez, Gopal, Assemblywomen Quijano, Carter, Tucker, Assemblyman Holley, Assemblywomen Sumter, Vainieri Huttle, Mosquera and Jasey

#### SYNOPSIS

"Create a Respectful and Open Workspace for Natural Hair Act" – CROWN Act; addresses discrimination under "Law Against Discrimination" based on traits historically associated with race, particularly focused on hair texture and style.

### **CURRENT VERSION OF TEXT**

As reported by the Senate Judiciary Committee on November 18, 2019, with amendments.

(Sponsorship Updated As Of: 12/17/2019)

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AN ACT concerning discrimination <sup>1</sup>against persons because of 1 2 traits historically associated with race, particularly focused on <u>discrimination</u><sup>1</sup> based on hair texture and style <sup>1</sup>, <u>designated as</u> 3 the "Create a Respectful and Open Workspace for Natural Hair 4 Act,"<sup>1</sup> and amending P.L.1945, c.169. 5 6 7 BE IT ENACTED by the Senate and General Assembly of the State 8 of New Jersey: 9 10 1. Section 5 of P.L.1945, c.169 (C.10:5-5) is amended to read 11 as follows: 5. As used in P.L.1945, c.169 (C.10:5-1 et seq.), unless a 12 different meaning clearly appears from the context: 13 14 a. "Person" includes one or more individuals, partnerships, 15 associations, organizations, labor organizations, corporations, legal representatives, trustees, trustees in bankruptcy, receivers, and 16 17 fiduciaries. 18 b. "Employment agency" includes any person undertaking to 19 procure employees or opportunities for others to work. 20 "Labor organization" includes any organization which exists and is constituted for the purpose, in whole or in part, of collective 21 bargaining, or of dealing with employers concerning grievances, 22 23 terms or conditions of employment, or of other mutual aid or 24 protection in connection with employment. 25 d. "Unlawful employment practice" and "unlawful 26 discrimination" include only those unlawful practices and acts 27 specified in section 11 of P.L.1945, c.169 (C.10:5-12). 28 e. "Employer" includes all persons as defined in subsection a. 29 of this section unless otherwise specifically exempt under another 30 section of P.L.1945, c.169 (C.10:5-1 et seq.), and includes the State, 31 any political or civil subdivision thereof, and all public officers, 32 agencies, boards, or bodies. 33 f. "Employee" does not include any individual employed in the 34 domestic service of any person. 35 "Liability for service in the Armed Forces of the United g. States" means subject to being ordered as an individual or member 36 of an organized unit into active service in the Armed Forces of the 37 38 United States by reason of membership in the National Guard, naval 39 militia or a reserve component of the Armed Forces of the United 40 States, or subject to being inducted into such armed forces through a system of national selective service. 41 h. "Division" means the "Division on Civil Rights" created by 42 P.L.1945, c.169 (C.10:5-1 et seq.). 43 44 "Attorney General" means the Attorney General of the State i. 45 of New Jersey or the Attorney General's representative or designee. EXPLANATION - Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Senate SJU committee amendments adopted November 18, 2019. 1 j. "Commission" means the Commission on Civil Rights 2 created by P.L.1945, c.169 (C.10:5-1 et seq.).

k. "Director" means the Director of the Division on Civil4 Rights.

5 1. "A place of public accommodation" shall include, but not be 6 any tavern, roadhouse, hotel, motel, trailer camp, limited to: 7 summer camp, day camp, or resort camp, whether for entertainment 8 of transient guests or accommodation of those seeking health, 9 recreation, or rest; any producer, manufacturer, wholesaler, 10 distributor, retail shop, store, establishment, or concession dealing 11 with goods or services of any kind; any restaurant, eating house, or 12 place where food is sold for consumption on the premises; any 13 place maintained for the sale of ice cream, ice and fruit preparations 14 or their derivatives, soda water or confections, or where any 15 beverages of any kind are retailed for consumption on the premises; 16 any garage, any public conveyance operated on land or water or in 17 the air or any stations and terminals thereof; any bathhouse, 18 boardwalk, or seashore accommodation; any auditorium, meeting 19 place, or hall; any theatre, motion-picture house, music hall, roof 20 garden, skating rink, swimming pool, amusement and recreation 21 park, fair, bowling alley, gymnasium, shooting gallery, billiard and 22 pool parlor, or other place of amusement; any comfort station; any 23 dispensary, clinic, or hospital; any public library; and any 24 kindergarten, primary and secondary school, trade or business 25 school, high school, academy, college and university, or any 26 educational institution under the supervision of the State Board of 27 Education or the Commissioner of Education of the State of New 28 Jersey. Nothing herein contained shall be construed to include or to 29 apply to any institution, bona fide club, or place of accommodation, 30 which is in its nature distinctly private; nor shall anything herein 31 contained apply to any educational facility operated or maintained 32 by a bona fide religious or sectarian institution, and the right of a 33 natural parent or one in loco parentis to direct the education and 34 upbringing of a child under his control is hereby affirmed; nor shall 35 anything herein contained be construed to bar any private secondary 36 or post-secondary school from using in good faith criteria other than 37 race, creed, color, national origin, ancestry, gender identity, or 38 expression or affectional or sexual orientation in the admission of 39 students.

40 m. "A publicly assisted housing accommodation" shall include 41 all housing built with public funds or public assistance pursuant to 42 P.L.1949, c.300, P.L.1941, c.213, P.L.1944, c.169, P.L.1949, c.303, 43 P.L.1938, c.19, P.L.1938, c.20, P.L.1946, c.52, and P.L.1949, 44 c.184, and all housing financed in whole or in part by a loan, 45 whether or not secured by a mortgage, the repayment of which is 46 guaranteed or insured by the federal government or any agency 47 thereof.

1 The term "real property" includes real estate, lands, n. 2 tenements and hereditaments, corporeal and incorporeal, and 3 leaseholds, provided, however, that, except as to publicly assisted 4 housing accommodations, the provisions of this act shall not apply 5 to the rental: (1) of a single apartment or flat in a two-family 6 dwelling, the other occupancy unit of which is occupied by the 7 owner as a residence; or (2) of a room or rooms to another person or 8 persons by the owner or occupant of a one-family dwelling 9 occupied by the owner or occupant as a residence at the time of 10 such rental. Nothing herein contained shall be construed to bar any 11 religious or denominational institution or organization, or any 12 organization operated for charitable or educational purposes, which 13 is operated, supervised, or controlled by or in connection with a 14 religious organization, in the sale, lease, or rental of real property, 15 from limiting admission to or giving preference to persons of the 16 same religion or denomination or from making such selection as is 17 calculated by such organization to promote the religious principles 18 for which it is established or maintained. Nor does any provision 19 under this act regarding discrimination on the basis of familial 20 status apply with respect to housing for older persons.

21 "Real estate broker" includes a person, firm, or corporation 0. 22 who, for a fee, commission, or other valuable consideration, or by 23 reason of promise or reasonable expectation thereof, lists for sale, 24 sells, exchanges, buys or rents, or offers or attempts to negotiate a 25 sale, exchange, purchase, or rental of real estate or an interest 26 therein, or collects or offers or attempts to collect rent for the use of 27 real estate, or solicits for prospective purchasers or assists or directs 28 in the procuring of prospects or the negotiation or closing of any 29 transaction which does or is contemplated to result in the sale, exchange, leasing, renting, or auctioning of any real estate, or 30 31 negotiates, or offers or attempts or agrees to negotiate a loan 32 secured or to be secured by mortgage or other encumbrance upon or 33 transfer of any real estate for others; or any person who, for 34 pecuniary gain or expectation of pecuniary gain conducts a public 35 or private competitive sale of lands or any interest in lands. In the 36 sale of lots, the term "real estate broker" shall also include any 37 person, partnership, association, or corporation employed by or on 38 behalf of the owner or owners of lots or other parcels of real estate, 39 at a stated salary, or upon a commission, or upon a salary and 40 commission or otherwise, to sell such real estate, or any parts 41 thereof, in lots or other parcels, and who shall sell or exchange, or 42 offer or attempt or agree to negotiate the sale or exchange, of any 43 such lot or parcel of real estate.

p. "Real estate salesperson" includes any person who, for
compensation, valuable consideration or commission, or other thing
of value, or by reason of a promise or reasonable expectation
thereof, is employed by and operates under the supervision of a
licensed real estate broker to sell or offer to sell, buy or offer to buy

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1 or negotiate the purchase, sale, or exchange of real estate, or offers 2 or attempts to negotiate a loan secured or to be secured by a 3 mortgage or other encumbrance upon or transfer of real estate, or to 4 lease or rent, or offer to lease or rent any real estate for others, or to 5 collect rents for the use of real estate, or to solicit for prospective 6 purchasers or lessees of real estate, or who is employed by a 7 licensed real estate broker to sell or offer to sell lots or other parcels 8 of real estate, at a stated salary, or upon a commission, or upon a 9 salary and commission, or otherwise to sell real estate, or any parts 10 thereof, in lots or other parcels.

11 q. "Disability" means physical or sensory disability, infirmity, 12 malformation, or disfigurement which is caused by bodily injury, 13 birth defect, or illness including epilepsy and other seizure 14 disorders, and which shall include, but not be limited to, any degree 15 of paralysis, amputation, lack of physical coordination, blindness or 16 visual impairment, deafness or hearing impairment, muteness or 17 speech impairment, or physical reliance on a service or guide dog, 18 wheelchair, or other remedial appliance or device, or any mental, 19 psychological, or developmental disability, including autism 20 spectrum disorders, resulting from anatomical, psychological, 21 physiological, or neurological conditions which prevents the typical 22 exercise of any bodily or mental functions or is demonstrable, 23 medically or psychologically, by accepted clinical or laboratory 24 diagnostic techniques. Disability shall also mean AIDS or HIV 25 infection.

r. "Blind person" or "person who is blind" means any
individual whose central visual acuity does not exceed 20/200 in the
better eye with correcting lens or whose visual acuity is better than
20/200 if accompanied by a limit to the field of vision in the better
eye to such a degree that its widest diameter subtends an angle of
no greater than 20 degrees.

32 "Guide dog" means a dog used to assist persons who are s. 33 deaf, or which is fitted with a special harness so as to be suitable as 34 an aid to the mobility of a person who is blind, and is used by a 35 person who is blind and has satisfactorily completed a specific 36 course of training in the use of such a dog, and has been trained by 37 an organization generally recognized by agencies involved in the 38 rehabilitation of persons with disabilities, including, but not limited 39 to, those persons who are blind or deaf, as reputable and competent 40 to provide dogs with training of this type.

t. "Guide or service dog trainer" means any person who is
employed by an organization generally recognized by agencies
involved in the rehabilitation of persons with disabilities, including,
but not limited to, those persons who are blind, have visual
impairments, or are deaf or have hearing impairments, as reputable
and competent to provide dogs with training, as defined in this
section, and who is actually involved in the training process.

u. "Housing accommodation" means any publicly assisted
housing accommodation or any real property, or portion thereof,
which is used or occupied, or is intended, arranged, or designed to
be used or occupied, as the home, residence, or sleeping place of
one or more persons, but shall not include any single family
residence the occupants of which rent, lease, or furnish for
compensation not more than one room therein.

8 v. "Public facility" means any place of public accommodation 9 and any street, highway, sidewalk, walkway, public building, and 10 any other place or structure to which the general public is regularly, 11 normally, or customarily permitted or invited.

w. "Deaf person" or "person who is deaf" means any person
whose hearing is so severely impaired that the person is unable to
hear and understand conversational speech through the unaided ear
alone, and who must depend primarily on an assistive listening
device or visual communication such as writing, lip reading, sign
language, and gestures.

x. "Atypical hereditary cellular or blood trait" means sickle cell
trait, hemoglobin C trait, thalassemia trait, Tay-Sachs trait, or cystic
fibrosis trait.

"Sickle cell trait" means the condition wherein the major 21 y. natural hemoglobin components present in the blood of the 22 23 individual are hemoglobin A (normal) and hemoglobin S (sickle 24 hemoglobin) as defined by standard chemical and physical analytic 25 techniques, including electrophoresis; and the proportion of 26 hemoglobin A is greater than the proportion of hemoglobin S or one 27 natural parent of the individual is shown to have only normal 28 hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in the normal proportions by standard chemical and 29 30 physical analytic tests.

31 "Hemoglobin C trait" means the condition wherein the major z. 32 natural hemoglobin components present in the blood of the 33 individual are hemoglobin A (normal) and hemoglobin C as defined 34 by standard chemical and physical analytic techniques, including 35 electrophoresis; and the proportion of hemoglobin A is greater than 36 the proportion of hemoglobin C or one natural parent of the 37 individual is shown to have only normal hemoglobin components (hemoglobin A, hemoglobin A2, hemoglobin F) in normal 38 39 proportions by standard chemical and physical analytic tests.

40 aa. "Thalassemia trait" means the presence of the thalassemia
41 gene which in combination with another similar gene results in the
42 chronic hereditary disease Cooley's anemia.

bb. "Tay-Sachs trait" means the presence of the Tay-Sachs gene
which in combination with another similar gene results in the
chronic hereditary disease Tay-Sachs.

46 cc. "Cystic fibrosis trait" means the presence of the cystic
47 fibrosis gene which in combination with another similar gene
48 results in the chronic hereditary disease cystic fibrosis.

dd. "Service dog" means any dog individually trained to the
requirements of a person with a disability including, but not limited
to minimal protection work, rescue work, pulling a wheelchair or
retrieving dropped items. This term shall include a "seizure dog"
trained to alert or otherwise assist persons with epilepsy or other
seizure disorders.

7 ee. "Qualified Medicaid applicant" means an individual who is a
8 qualified applicant pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.).

9 ff. "AIDS" means acquired immune deficiency syndrome as
10 defined by the Centers for Disease Control and Prevention of the
11 United States Public Health Service.

gg. "HIV infection" means infection with the human
immunodeficiency virus or any other related virus identified as a
probable causative agent of AIDS.

hh. "Affectional or sexual orientation" means male or female
heterosexuality, homosexuality, or bisexuality by inclination,
practice, identity, or expression, having a history thereof or being
perceived, presumed, or identified by others as having such an
orientation.

20 ii. "Heterosexuality" means affectional, emotional, or physical
21 attraction or behavior which is primarily directed towards persons
22 of the other gender.

jj. "Homosexuality" means affectional, emotional, or physical
attraction or behavior which is primarily directed towards persons
of the same gender.

kk. "Bisexuality" means affectional, emotional, or physical
attraction or behavior which is directed towards persons of either
gender.

ll. "Familial status" means being the natural parent of a child,
the adoptive parent of a child, the resource family parent of a child,
having a "parent and child relationship" with a child as defined by
State law, or having sole or joint legal or physical custody, care,
guardianship, or visitation with a child, or any person who is
pregnant or is in the process of securing legal custody of any
individual who has not attained the age of 18 years.

36 mm. "Housing for older persons" means housing:

(1) provided under any State program that the Attorney General
determines is specifically designed and operated to assist persons
who are elderly (as defined in the State program); or provided under
any federal program that the United States Department of Housing
and Urban Development determines is specifically designed and
operated to assist persons who are elderly (as defined in the federal
program); or

44 (2) intended for, and solely occupied by, persons 62 years of age45 or older; or

46 (3) intended and operated for occupancy by at least one person
47 55 years of age or older per unit. In determining whether housing
48 qualifies as housing for older persons under this paragraph, the

Attorney General shall adopt regulations which require at least the
 following factors:

3 (a) the existence of significant facilities and services
4 specifically designed to meet the physical or social needs of older
5 persons, or if the provision of such facilities and services is not
6 practicable, that such housing is necessary to provide important
7 housing opportunities for older persons; and

8 (b) that at least 80 percent of the units are occupied by at least9 one person 55 years of age or older per unit; and

(c) the publication of, and adherence to, policies and procedures
which demonstrate an intent by the owner or manager to provide
housing for persons 55 years of age or older.

Housing shall not fail to meet the requirements for housing for older persons by reason of: persons residing in such housing as of September 13, 1988 not meeting the age requirements of this subsection, provided that new occupants of such housing meet the age requirements of this subsection; or unoccupied units, provided that such units are reserved for occupancy by persons who meet the age requirements of this subsection.

nn. "Genetic characteristic" means any inherited gene or
chromosome, or alteration thereof, that is scientifically or medically
believed to predispose an individual to a disease, disorder, or
syndrome, or to be associated with a statistically significant
increased risk of development of a disease, disorder, or syndrome.

25 oo. "Genetic information" means the information about genes,
26 gene products, or inherited characteristics that may derive from an
27 individual or family member.

pp. "Genetic test" means a test for determining the presence or absence of an inherited genetic characteristic in an individual, including tests of nucleic acids such as DNA, RNA, and mitochondrial DNA, chromosomes, or proteins in order to identify a predisposing genetic characteristic.

qq. "Domestic partnership" means a domestic partnership
established pursuant to section 4 of P.L.2003, c.246 (C.26:8A-4).

35 rr. "Gender identity or expression" means having or being
36 perceived as having a gender related identity or expression whether
37 or not stereotypically associated with a person's assigned sex at
38 birth.

ss. "Civil Union" means a legally recognized union of two
eligible individuals established pursuant to R.S.37:1-1 et seq. and
P.L.2006, c.103 (C.37:1-28 et al.).

42 tt. "Premium wages" means additional remuneration for night,43 weekend, or holiday work, or for standby or irregular duty.

44 uu. "Premium benefit" means an employment benefit, such as
45 seniority, group life insurance, health insurance, disability
46 insurance, sick leave, annual leave, or an educational or pension
47 benefit that is greater than the employment benefit due the

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- employee for an equivalent period of work performed during the
   regular work schedule of the employee.
- 3 <u>vv. "Race" is inclusive of traits historically associated with race,</u>
- 4 <u>including</u>, but not limited to, hair texture, hair type, and protective
- 5 <u>hairstyles.</u>
- 6 <u>ww. "Protective hair styles" includes, but is not limited to, such</u>
- 7 <u>hairstyles as braids, locks, and twists.</u>
- 8 (cf: P.L.2017, c.131, s.8)
- 9
- 10 2. This act shall take effect immediately.